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(Original Signature of Member)

115TH CONGRESS
2D SESSION

H. R. _____

To implement the recommendations of the Joint Select Committee on Budget and Appropriations Process Reform.

IN THE HOUSE OF REPRESENTATIVES

Mr. WOMACK (for himself and Mrs. LOWEY) introduced the following bill; which was referred to the Committee on _____

A BILL

To implement the recommendations of the Joint Select Committee on Budget and Appropriations Process Reform.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Bipartisan Budget and Appropriations Reform Act of
6 2018.”

7 (b) TABLE OF CONTENTS.—The table of contents for
8 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—BIENNIAL BUDGET RESOLUTIONS

- Sec. 101. Purposes.
- Sec. 102. Definitions.
- Sec. 103. Revision of timetable.
- Sec. 104. Biennial concurrent resolutions on the budget.
- Sec. 105. Committee allocations.
- Sec. 106. Revision of biennial budget.
- Sec. 107. Additional amendments to the Congressional Budget Act of 1974 to effectuate biennial budgeting.
- Sec. 108. Effective date.

TITLE II—OTHER MATTERS

- Sec. 201. Views and estimates of committees.
- Sec. 202. Annual supplemental budget submission by the President.

1 **TITLE I—BIENNIAL BUDGET**
2 **RESOLUTIONS**

3 **SEC. 101. PURPOSES.**

4 Paragraph (2) of section 2 of the Congressional
5 Budget and Impoundment Control Act of 1974 is amend-
6 ed to read as follows:

7 “(2) to facilitate the determination biennially of
8 the appropriate level of Federal revenues and ex-
9 penditures by the Congress;”.

10 **SEC. 102. DEFINITIONS.**

11 Section 3 of the Congressional Budget and Impound-
12 ment Control Act of 1974 (2 U.S.C. 622) is amended—

13 (1) in paragraph (4), by striking “for a fiscal
14 year” each place it appears and inserting “for a bi-
15 ennium”; and

16 (2) by adding at the end the following new
17 paragraphs:

1 “(12) The term ‘direct spending’ has the mean-
 2 ing given to such term in section 250(c)(8) of the
 3 Balanced Budget and Emergency Deficit Control
 4 Act of 1985.

5 “(13) The term ‘biennium’ means any period of
 6 2 consecutive fiscal years beginning with an even-
 7 numbered fiscal year.

8 “(14) The term ‘budget year’ has the meaning
 9 given that term in section 250(c)(12) of the Bal-
 10 anced Budget and Emergency Control Act of
 11 1985.”.

12 **SEC. 103. REVISION OF TIMETABLE.**

13 Section 300 of the Congressional Budget Act of 1974
 14 (2 U.S.C. 631) is amended to read as follows:

15 “TIMETABLE

16 “SEC. 300. The timetable with respect to the congres-
 17 sional budget process for any Congress is as follows:

 “First Session

On or before:	Action to be completed:
First Monday in February	President submits budget.
February 15	Congressional Budget Office submits report to Budget Committees.
March 1	Committees submit views and estimates to Budget Committees.
April 1	Senate Budget Committee reports biennial budget.
May 1	Congress completes action on the biennial budget.
May 15	Appropriation bills may be considered in the House of Representatives.
June 10	House Appropriations Committee reports last annual appropriation bill.
October 1	First fiscal year of the biennium begins.

“Second Session

On or before:	Action to be completed:
First Monday in February	President submits budget.
February 15	Congressional Budget Office submits report to Budget Committees.
June 10	House Appropriations Committee reports last annual appropriation bill.
October 1	Second fiscal year of the biennium begins.”.

1 **SEC. 104. BIENNIAL CONCURRENT RESOLUTIONS ON THE**
2 **BUDGET.**

3 (a) CONTENTS OF RESOLUTION.—

4 (1) IN GENERAL.—Section 301(a) of the Con-
5 gressional Budget Act of 1974 (2 U.S.C. 632(a)) is
6 amended—

7 (A) by striking the matter preceding para-
8 graph (1) beginning with “On or before April
9 15” and inserting the following: “On or before
10 May 1 of each odd-numbered calendar year, the
11 Congress shall complete action on a concurrent
12 resolution on the budget for the biennium be-
13 ginning on October 1 of that calendar year. The
14 concurrent resolution shall set forth appropriate
15 levels for each fiscal year in the biennium and
16 for at least each fiscal year in the next 2
17 bienniums for the following—”;

18 (B) in paragraph (6)—

19 (i) by striking “for the fiscal year”
20 and inserting “for each fiscal year in the
21 biennium”; and

1 (ii) by striking “and” at the end;

2 (C) in paragraph (7)—

3 (i) by striking “for the fiscal year”

4 and inserting “for each fiscal year in the

5 biennium”; and

6 (ii) by striking the period at the end

7 and inserting “; and”;

8 (D) by adding after paragraph (7) the fol-

9 lowing:

10 “(8) subtotals of new budget authority and out-

11 lays for nondefense discretionary spending; defense

12 discretionary spending; direct spending; and net in-

13 terest.”; and

14 (E) by adding at the end of the matter fol-

15 lowing paragraph (8) (as added by subpara-

16 graph (D)) the following: “The concurrent reso-

17 lution on the budget for a biennium shall in-

18 clude procedures for adjusting spending and

19 revenue levels, committee allocations, and other

20 amounts in the resolution during the second

21 session of a Congress to reflect an updated

22 baseline that will be used for scoring pur-

23 poses.”.

24 (b) ADDITIONAL MATTERS IN CONCURRENT RESO-

25 LUTION.—Section 301(b)(3) of the Congressional Budget

1 Act of 1974 (2 U.S.C. 632(b)) is amended by striking “for
2 such fiscal year” and inserting “for either fiscal year in
3 such biennium”.

4 (c) HEARINGS AND REPORT.—Section 301(e)(1) of
5 the Congressional Budget Act of 1974 (2 U.S.C. 632(e))
6 is amended by striking “fiscal year” and inserting “bien-
7 nium”.

8 (d) GOALS FOR REDUCING UNEMPLOYMENT.—Sec-
9 tion 301(f) of the Congressional Budget Act of 1974 (2
10 U.S.C. 632(f)) is amended by striking “fiscal year” each
11 place it appears and inserting “biennium”.

12 (e) ECONOMIC ASSUMPTIONS.—Section 301(g) of the
13 Congressional Budget Act of 1974 (2 U.S.C. 632(g)) is
14 amended by striking “for a fiscal year” and inserting “for
15 a biennium”.

16 (f) SECTION HEADING.—The section heading of sec-
17 tion 301 of the Congressional Budget Act of 1974 (2
18 U.S.C. 632) is amended by striking “ANNUAL ADOPTION
19 OF” and inserting “ADOPTION OF BIENNIAL”.

20 **SEC. 105. COMMITTEE ALLOCATIONS.**

21 Section 302 of the Congressional Budget Act of 1974
22 (2 U.S.C. 633) is amended—

23 (1) in subsection (a)(1)—

1 (A) by striking “for that period of fiscal
2 years” and inserting “for all fiscal years cov-
3 ered by the resolution”; and

4 (B) by striking “only for the fiscal year of
5 that resolution” and inserting “only for each
6 fiscal year of the biennium”;

7 (2) in subsection (c)—

8 (A) by striking “subsection (a)” and in-
9 serting “subsection (a)(1)”;

10 (B) by striking “for a fiscal year” and in-
11 serting “for a budget year”; and

12 (C) by striking “for that fiscal year” and
13 inserting “for that budget year”;

14 (3) in subsection (f)(1)—

15 (A) by striking “for a fiscal year”; and

16 (B) by striking “the first fiscal year” and
17 inserting “either fiscal year of the biennium of
18 that resolution”; and

19 (4) in subsection (f)(2)(A), by—

20 (A) striking “first fiscal year” and insert-
21 ing “either fiscal year of the biennium of that
22 resolution”; and

23 (B) striking “the total of fiscal years” and
24 inserting “the total of all fiscal years covered by
25 the resolution”.

1 **SEC. 106. REVISION OF BIENNIAL BUDGET.**

2 Section 304 of the Congressional Budget Act of 1974
3 (2 U.S.C. 635) is amended to read as follows:

4 “PERMISSIBLE REVISIONS OF CONCURRENT
5 RESOLUTIONS ON THE BUDGET

6 “SEC. 304. At any time after the concurrent resolu-
7 tion on the budget has been agreed to pursuant to section
8 301 and before the end of the biennium, the two Houses
9 may adopt a concurrent resolution that revises or reaf-
10 firms the most recently agreed to concurrent resolution
11 on the budget. Any concurrent resolution that revises or
12 reaffirms the most recently agreed to concurrent resolu-
13 tion on the budget shall be considered under the proce-
14 dures set forth in section 305.”.

15 **SEC. 107. ADDITIONAL AMENDMENTS TO THE CONGRES-**
16 **SIONAL BUDGET ACT OF 1974 TO EFFEC-**
17 **TUATE BIENNIAL BUDGETING.**

18 (a) ENFORCEMENT OF SECTION 303.—Section 303
19 of the Congressional Budget Act of 1974 (2 U.S.C. 634)
20 is amended—

21 (1) in subsection (a)—

22 (A) by striking “for a fiscal year” and in-
23 serting “for a biennium”; and

24 (B) by striking “the first fiscal year cov-
25 ered by that resolution” and inserting “either
26 fiscal year of that biennium”;

1 (2) in subsection (b)(1)(B), by striking “the fis-
2 cal year” and inserting “the biennium”; and

3 (3) in subsection (c)—

4 (A) in paragraph (1)—

5 (i) by striking “for a fiscal year” and
6 inserting “for a biennium”; and

7 (ii) by striking “for that year” in each
8 instance and inserting “for each year of
9 that biennium”; and

10 (B) in paragraph (2), by striking “after
11 the year the allocation referred to in that para-
12 graph is made” and inserting “after the years
13 the allocations referred to in that paragraph are
14 made”.

15 (b) SECTION 305.—Subsections (a)(3) and (b)(3) of
16 section 305 of the Congressional Budget Act of 1974 (2
17 U.S.C. 636) are amended by striking “for a fiscal year”.

18 (c) SECTION 311 POINT OF ORDER.—

19 (1) IN THE HOUSE OF REPRESENTATIVES.—
20 Section 311(a)(1) of the Congressional Budget Act
21 of 1974 (2 U.S.C. 642(a)) is amended—

22 (A) by striking “for a fiscal year”;

23 (B) by striking “the first fiscal year” each
24 place it appears and inserting “either of the

1 first two fiscal years covered by such resolu-
2 tion”; and

3 (C) by striking “that first fiscal year” and
4 inserting “either of the first two fiscal years”.

5 (2) IN THE SENATE.—Section 311(a)(2) of the
6 Congressional Budget Act of 1974 (2 U.S.C.
7 642(a)(2)) is amended—

8 (A) in subparagraph (A), by striking “for
9 the first fiscal year” and inserting “for either
10 of the first two fiscal years”; and

11 (B) in subparagraph (B)—

12 (i) by striking “that first fiscal year”
13 the first place it appears and inserting “ei-
14 ther of the first two fiscal years”; and

15 (ii) by striking “that first fiscal year
16 and the ensuing fiscal years” and inserting
17 “all fiscal years”.

18 (3) SOCIAL SECURITY LEVELS.—Section
19 311(a)(3) of the Congressional Budget Act of 1974
20 (2 U.S.C. 642(a)(2)) is amended by—

21 (A) striking “for the first fiscal year” and
22 inserting “for either of the first two fiscal
23 years”; and

1 (B) striking “that fiscal year and the ensu-
2 ing fiscal years” and inserting “all fiscal
3 years”.

4 **SEC. 108. EFFECTIVE DATE.**

5 This title and the amendments made by this title
6 shall take effect immediately before noon January 3,
7 2019.

8 **TITLE II—OTHER MATTERS**

9 **SEC. 201. VIEWS AND ESTIMATES OF COMMITTEES.**

10 Section 301(d) of the Congressional Budget and Im-
11 poundment Control Act of 1974 (2 U.S.C. 632(d)) is
12 amended to read as follows:

13 “(d) VIEWS AND ESTIMATES OF OTHER COMMIT-
14 TEES.—

15 “(1) IN GENERAL.—Not later than March 1 of
16 the first session of a Congress, or upon the request
17 of the Committee on the Budget of the House of
18 Representatives or the Senate, each committee of
19 the House of Representatives and the Senate having
20 legislative jurisdiction shall submit to its respective
21 Committee on the Budget its views and estimates
22 (as determined by the committee making such sub-
23 mission) with respect to the following:

1 “(A) Any legislation to be considered dur-
2 ing that Congress that is a priority for the com-
3 mittee.

4 “(B) Any legislation within the jurisdiction
5 of the committee that would establish, amend,
6 or reauthorize any Federal program and likely
7 have a significant budgetary impact.

8 “(2) ADDITIONAL MATTERS.—Any committee of
9 the House of Representatives or the Senate and any
10 joint committee of the Congress may submit to the
11 appropriate Committees on the Budget its views and
12 estimates with respect to all matters set forth in
13 subsections (a) and (b) which relate to matters with-
14 in its jurisdiction.

15 “(3) JOINT ECONOMIC COMMITTEE.—The Joint
16 Economic Committee shall submit to the Committees
17 on the Budget of both Houses its recommendations
18 as to the fiscal policy appropriate to the goals of the
19 Employment Act of 1946.”.

20 **SEC. 202. ANNUAL SUPPLEMENTAL BUDGET SUBMISSION**
21 **BY THE PRESIDENT.**

22 Section 1106 of title 31, United States Code, is
23 amended by adding at the end the following:

24 “(d) On or before December 1 of each calendar year,
25 the President shall submit to Congress an administrative

1 budget for the fiscal year beginning in the ensuing cal-
2 endar year, which shall include up-to-date estimates for
3 current year and prior year data and credit reestimates
4 for the current year (as included in the Federal credit sup-
5 plement of such budget).”.